



Idaho Sheriffs' Association

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Idaho Sheriffs' Association
Riverside Hotel
General Meeting
December 10-12, 2019 0800-1700

December 10th

President Wolfinger called the meeting to order at 8:00am with a pledge of allegiance to the flag carried by the Ada County Sheriff's Honor Guard.

The remainder of the day consisted of training (see agenda):

- Memory Skills for Law Enforcement (4 hours)
- Animal Abuse Investigations (2 hours)
- Pre-Attack Behaviors by Active Shooters (2 hours)

December 11th

President Sheriff Wolfinger called the meeting to order at 8:00am. ISA and IJA joint meeting for the Jail Standards.

Sheriff Wheeler motioned to approve the minutes from the June 4, 2019 meeting. It was seconded by Sheriff Heyward. Motion passed.

Jail Standards- *Chair Sheriff Wilde*

The meeting was called to order by Chairman Wilde at 8:05 a.m. on December 11, 2019.

Present at the meeting were: Chair Paul Wilde, Cindy Malm, Vaughn Killeen, Tammara Tarvin, Jeffery Hoff, John Holecek, Andy Deak, Zed Platt, Max Sprague, Thad Garner, Dave Kramer, Rick Henry, Bart Quayle, Steven P. Anderson, Craig T. Rowland, Jeff Gardner, Brian Covert, Sam Hulse, Ron Manell, Aaron Shepherd, Tim Besst, John Dilibert, Tim Higgins, Gary Taylor, Marisela Ibarra, Troy Tolmen, Shannon Taylor, Jason Davis, Richard Skiles, Sharlett Laufenberg, Len Humphries, Chris Goetz, Ronda Wallace, Jil Nichols, Becky Ramey, Matt Bannon, Mike Lacroix, Jim Dalley, Chad Huff, Brian Bullington, Andy Creech, Kasey Johnson, Tad Bybee, Lyle Thurgood, Jay Davis, Mark Backstein, Perry Grant, J. Lynn Bowman, Joshua Bush, Jared Willmore, Stu Lumpkin, Dave Hansen, Brad Johnson, Shaun Gough, George Peter, Kieran Donahue, Daren Ward, Marv Dashiell, Michael Wiggins, Douglas Hughes, Mike Armstrong, Dale Stafford, Harold Patchett, Kelly Wells, Brandy Bredehoft, Mike Hollinshead, Shauna Gavin, Stephen Burnett, Greg Berry, and Doug Giddings.

Daryl Wheeler made a motion to accept the June minutes and Jay Heward seconded the motion. All approved.

Tim Higgins from IDOC reported they have approximately 9,400 incarcerated inmates but only 7,300 beds in our state facilities. IDOC currently has 650 inmates in a private prison in Eagle Pass, Texas and 430 inmates in a private prison in Kuna Idaho. There are over 900 inmates being housed in the Idaho County Jails. They are negotiating another out of state contract for 1,100 private prison beds but these will not be in Texas. This contract should be signed in the next few weeks. The new private prison will be required to be ready to accept inmates 120 days after the contract is signed. Plans are being made to house 250 to 500 inmates temporarily in a private prison in Mississippi until the new private prison is ready.

IDOC is expanding our state beds in Idaho by over 400 this year:

- Building 24 at ISCI is being turned into a 160-housing unit for medium custody male inmates. It will be ready in July 2020.
- The Twin Falls Community Reentry Center will house 120 minimum custody male inmates when completed. It will be ready in October 2020.
- The Saint Anthony Work Camp is being expanded by 120 minimum custody male inmate. The expansion will be completed by October 2020.

Tad Bybee reported from the Idaho Jail Administrators' Association that options were given to the Jail Administrators on the proposed change to Idaho Jail Standard 07.02. Options for the Jail Administrator's to consider were:

1. Leave the standard as it is at thirty (30) minutes.
2. Change standard to at least every thirty (30) minutes but no more that forty-five (45) minutes start to start. This would mean every inmate must be physical checked on every 45 minutes.
3. Change standard to at least every thirty (30) minutes but no more that forty-five (45) minutes stop to start. This could create a scenario where the inmate could possibly only be check on every hour and a half.
4. Other (will discuss other option at meeting).

Option 1 received fifteen in favor and Option 2 received twelve in favor. Three jail administrators stated that even, if the standard changed, they were going to stay at 30 minutes.

The question was presented on what ICRMP's thought was on the standard changing. Chair Wilde stated that ICRMP stated the standards are the Sheriff's but, whatever the decision, the standard should be followed.

Sheriff Donahue stated that the proposed option of 60 minutes wasn't one of the option choices. He stated the standard should change as populations are growing and so are the deputy's workloads.

Capt. Daren Ward stated that their primary concern was that the standard does not include if the time of walks should be counted start to start or stop to start.

Chair Wilde vetted the standard change options and comments back to the Jail Administrators to come up with a final proposal to the Jail Standards Committee to be voted on.

Cindy Malm reported that 26 jails passed their inspection for the years 2019 to 2020 and 10 did not. Chair Wilde passed out the certificates. The jails that received certificates were:

Bingham	Payette
Power	Jerome
Bonneville	Blaine
Fremont	Valley
Madison	Adams
Jefferson	Washington
Caribou	Shoshone
Gem	Kootenai
Bannock	Bonner
Clearwater	Nez Perce
Owyhee	Lemhi
Latah	Mini-Cassia
Elmore	Boundary

There were four jails that passed their IPREA audits:

Blaine
Gem
Valley
Adams

Two jails passed their PREA audits:

Fremont
Bannock

Notices of next year's inspections dates have been sent out and flash drives will be handed out during the conference.

The meeting was adjourned by Chairman Wilde at 8:35 a.m.

Jail Standards Minutes by Cindy Malm

Training Committee- *President Sheriff Wolfinger*

Chair of committee, Sheriff Nielsen is not present. A review of POST was provided by Administrator Brad Johnson. Johnson introduced staff present. POST has been meeting with agencies around the state. Independent agency academy's passed certification. Ada County Dispatch Academy being certified and will allow for other agencies to attend with the first two weeks dedicated to providing the required certification training.

In January Dispatch Academy will be up and running. Communications personal have until the end of next year to become compliant with certification.

IDAPA rules rewritten and will go to legislators this session for approval.

Patrol curriculum has been rewritten as well and is in full swing. Three classes have graduated under the new curriculum. The exams are currently being rewritten to follow the new curriculum. A validation study for fitness standards is underway by BSU for patrol, detention and probation. POST hopes to build relationship with BSU for future studies as well, and is asking for ISA to partner with POST, ICOPA and possibly IDOC.

POST is having its 50th anniversary in 2020. They are developing a new website, Twitter account, Facebook. Notification will be made regarding celebration events in January. POST replaced monitors, audio video equipment, carpeting, chairs, SUV for driver training, simulator, security fencing and parking pavement. There was a motion to support Job Task Analysis made by Sheriff Huff, seconded by Sheriff Thomas. Motion passed.

Jil Nichols, POST Deputy Administrator presented on the Reserve Academy curriculum that was developed with the assistance of Sheriffs Kaczmarek and Hollinshead. The curriculum has been adopted by POST.

John Morton provided POST Training review. All three graduating academies for 2019 went well. Hours were added to critical issues such as DV, and CIT. The academy time increase from 10 to 14 weeks exceeded expectations in that overtime and comp time was significantly reduced.

The Detention Academy curriculum is being finalized with more practical applications. The new curriculum should reduce overtime and comp time. Three academies will be available next year, and January 23rd will be the first academy with the new curriculum This class is already full with 50 students.

Executive Director's Report- Vaughn Killeen

Budget Projected ISA revenue is about 1.4 million. The cost of operation is about 1.2 million. \$190 thousand in surplus is in a money market and \$300 thousand is in a Government Local Pool through IAC. The membership was advised the board is looking at other potential investment options.

Programs In FY2018-2019, 98 detention officers received training at the four locations ISA provides training at. So far this fiscal year, 24 have been trained.

Over 900 people have completed the concealed weapons licensing on line course. Of those successfully completing the course over 200 have purchased the \$25 certificates to show as proof to agencies to get the CWL.

Honorary Membership is mailed to citizens in each county signed by the county Sheriff except in counties where Sheriffs have asked not to include their signature. The President's or Executive Director signatures are used in those counties where Sheriffs have requested not to use their

signature. Currently there are around 4100 Honorary Members bringing in about \$85 thousand dollars each year after expenses.

There are about 5100 offenders registered into Offender Watch, 32 are violent offenders. Offender Watch is building a closer relationship with ISP after the change in leadership.

The PREA/IPREA was covered by Malm and Sheriff Wilde in Jail Standards Committee. Executive Director advised complaints have dramatically increased nationwide with the advent of PREA, especially against staff, but majority of complaints are not provable or unfounded. It is unknown if the lack of validity is influenced by officers protecting each other as has been mentioned by some inmate advocates or not.

VINE is used in 48 states. There were 90,000 notifications since July of this year in Idaho. The majority are text registrations/notifications. ISA will be promoting the phone app this fiscal year.

DEA Marijuana Eradication Program has been around \$50 thousand for the past couple of years. The process of funding also changed to a reimbursement rather than giving all funds to ISA for distribution.

Killeen reviewed the association website. By a show of hands, the majority of body has been on website.

Legislative Committee- Sheriff Goetz

Murphy Olmstead was introduced as our new lobbyist. Sheriffs were encouraged to interact with Olmstead.

Sheriff Goetz anticipates a different relationship with the new minority leadership. The chair is not as pro law enforcement. ISA will be seeking an increase in the driver's license fee allowing Sheriffs' Offices to collect the actual costs which will be higher in some counties than others due to different overhead costs. Sheriff Goetz believes this is a tax relief issue as counties should not subsidize state programs.

ISA will not be introducing legislation for the Rule of 80 for dispatchers. ISA continues to support. PERSI will be redefining the rule, adopting a definition of a peace officer from POST. ISA will reevaluate after the new rule is in place. House Jud and Rules Chair Chaney and Senate chair Lakey do not support Rule of 80 for dispatchers.

IAC will continue to work on a local option tax for jails. There is significant opposition by key legislators, however we will continue to explore and seek openings where observed. We will use the idea that a local option tax for jails is a tax property relief concept. In 2009 when the law allowed for local option tax a couple of counties used it for building jails and can show the benefit.

IAC is also working on the Justice Fund Levy.

Senator Burgoyne will be introducing legislation to address Idaho vs. Clark, a constitutional amendment to allow misdemeanor arrests without a warrant or law enforcement witness under circumstances authorized by the legislature.

The tribes will be presenting legislation again to certify tribal law enforcement officers. ISA opposes. Local Sheriffs have the authority to cross deputize.

There continues to be a push to legalize hemp. Federal rules destroy fields and crops with an excess of .03% THC which farmers of the neighboring states of Oregon and Washington do not like and want to change the process. It is anticipated there will be an ballot initiative for medical marijuana this coming year.

Marcy's Law will be back. ISA supported. Continued support will be based on legislation.

Garnishment legislation that allows lawyers to collect money will be back this session. Sheriffs will continue their opposition to this concept.

All Sheriffs are encouraged to talk with their local legislators on topics as well as attend legislative hearings to testify on the issues. Legislators want to hear from Sheriffs as the experts.

ISA Elections- *President Sheriff Wolfinger*

The President stated the board recommendations for chairs of the committees and 2nd Vice President: Paul Wilde-Jail Standards, Lorin Nielsen-Training, Dave Sanders-Operations, Steve Bartlett-Legislative, and Rick Henry-Secretary. Sheriff Donahue motioned to accept the recommendation, seconded by Sheriff Wheeler. Motion passed.

Because Sheriff Bartlett now holds the 1st V.P. and Legislative Committee Chair position it creates an At-Large board member seat. The vacant Secretary and At Large positions were then open on the board. Sheriff Wilde nominated Sheriff Henry for Secretary. Sheriff Carter nominated Sheriff Donahue for Secretary. Eric Snarr motioned to close nominations for Secretary, seconded by Sheriff Heyward. Motion passed, nominations closed.

Sheriff Wheeler nominated Sheriff Goetz for the At-Large position, seconded by Sheriff Donahue. Sheriff Bolen nominated Sheriff Gough, seconded by Sheriff Huff. Motion to close nominations was made by Sheriff Hollinshead, seconded by Sheriff Bartlett. Motion passed, nomination closed.

Ballots were collected and counted by Sheriffs Snarr and Huff. Sheriff Henry was elected as Secretary and Sheriff Goetz as the board member At-Large.

IDOC Ada County Lawsuit- *Sheriff Bartlett*

Ada County has filed a law suit against the Department of Correction for not taking state inmates in a timely manner. Statute requires the State to reimburse for holding inmates. Prior law suit in 1981 allowed seven days to remove inmates in order to arrange transportation. IDOC is not removing inmates and/or accepting them because of a lack of beds. Sheriff Bartlett invited other agencies to be a part of the law suit in hopes to get a court order requiring the state to remove

inmates in a timely manner. Sheriffs reminded to submit costs per day from each jail to house inmates.

School Safety and Security- *Brian Armes*

In 2016, legislation created the School Safety and Security Department under the Division of Building Safety. The purpose of the organization is to establish a multidisciplinary safety team, create facility based comprehensive safety plan based on the multi-hazard vulnerability assessment, aligning resource and efforts with the comprehensive safety plan, and monitor progress towards the comprehensive safety plan objectives. Legislation requires a member of ISA on the multidisciplinary safety team. Sheriff Huff has been the association's representative. When he retires, a Sheriff will need to take his place.

Operation Committee- *Chair Sheriff Sanders*

Chair was not present; there was no report or any discussion. OHV fees can now be charged to those out of state vehicles which will increase funds available for grants.

Time Checks- *President Sheriff Wolfinger*

IJAA returned with recommendation to increase cell safety check standards to maximum of 60 minutes as presented by the Canyon County Sheriff. Agencies can have their own policies that keep the current standards of 30-minute checks if they choose. Many Sheriffs advised they planned to stay at the current 30-cell check standard.

The motion to accept the recommendations was made by Sheriff Hollinshead, second by Sheriff Carter. Sheriffs Wilde, Gough, Humphries and May oppose. Motion carries.

ICRMP Update- *Carl Erickson and Chad Sarmento*

Carl Erickson and Chad Sarmento advised the membership of their respective roles with ICRMP. Sarmento will provide assistance with training. Ericson will continue to provide employment guidance.

Idaho Commission on Hispanic Affairs- *Margie Gonzalez, Director*

Hispanics are the largest minority group, 13-14% of the total population in Idaho. Three quarters of Idaho's Hispanic population were born in in the US or have become naturalized citizens. The commission wants to work on connecting the Hispanic population with law enforcement. There is a fear of deportation. The Commission will be hosting a Hispanic Cultural Competency Conference in July 2020. Law Enforcement is encouraged to attend. The Commission also encouraged using their website to post job openings.

Idaho Standardized Critical Incident Response- *Lt. Shawn Harper, Meridian Police Department*

Local law enforcement created policy, procedure and training for every school to implement and use universally across Idaho.

Victimization & Victim Services in Idaho- *Lisa Bostaph, Ph.D. BSU*

BSU is starting a grant project establishing a code book on the data reported for VOCA funds, standardized data entry, gathering existing data in one location that is accessible to citizens,

crime victims and policy makers. The project will gather information on the experience of victim services, identifying what is helpful as well as barriers/challenges and develop community level education on the impact of victimization. In addition, grant application for VOCA funds through the Idaho Council on Domestic Violence and Victim Assistance will be revamped. Smaller agencies currently not applying due to difficult process.

Idaho Power and Intermountain Gas- *Bo Hanchey, Vice President Idaho Power*

Several persons from the energy companies presented to the Sheriffs regarding Public Safety of down power lines as well as requested assistance for employees accessing equipment or carrying out their duties. Employees have been assaulted and shot at. Video surveillance equipment can be installed on power poles. A warrant is required but the company is willing to cooperate. Videos from their cameras are available from Idaho Power as well. The need for a subpoena is based on the situation. The main message is law enforcement and first responders notify Idaho Power if a power pole is involved in an incident even if there appears to be no damage to the pole so the pole can be inspected.

Search and Rescue- *Sheriff Hansen*

There has been a delay in reimbursement due to staff shortage at the state level that has created a back log. In June, Idaho State S&R will be putting on training in Idaho Falls. Further information will be provided. There is \$2,000 available in S&R funds for training reimbursement. Sheriffs' Offices can submit on their behalf.

Drug Recognition Program- *Capt. Kevin Haight/Sgt. Chris Glenn, ISP*

Law Enforcement has been completing training and becoming Drug Recognition Experts (DRE). Currently ISP has developed a program to find and call out a DRE to locations when needed. More DRE's are needed for some areas. In addition, a phlebotomy training/school has been created so law enforcement will be able to draw blood as needed. Funding through OHU to pay for lodging, training etc. is free.

Idaho State Search and Rescue- *Dallas Dupree, Commander*

The group presented to membership giving an overview of the work they do. It is an association for S&R groups providing public welfare, training and education to unit members. The group is broken into three zones, north, south, and east. Representatives and contacts for the zones are available on their website. Funding from the \$5 dues is used to pay for training.

IDOC Update- *Josh Tewalt, Director*

Prisoners in jails are there due to Probation/Parole violations. Brian Underwood recently hired to manage P&P. The focus is on officers, giving them tools needed for appropriate offender monitoring and holding offenders accountable for real issues and not minor violations. There is also a focus on expanding women offender housing and programs. There was discussion on prisoners being shipped out of state because building a new facility would be three years out. Current crowding situation is due to inaction in prior years. IDOC preparing to send up to 1200 inmates to a contract facility in Texas.

There was no other business, meeting adjourned by the President.

